# Report to Committee of the Whole May 13, 2013



Director of Education

**SUBJECT:** Energy Update

ORIGINATOR: This report was prepared by Marilyn Allen, Executive Superintendent of Business and

Financial Services, Ian Gaudet, Controller of Facility Services, Ron Dallan, Manager of Capital Projects, Lou Lima, Mechanical, Electrical and Environmental Services Manager, and Steve Feeney, Supervisor of Energy Conservation, in consultation with Executive

Committee.

#### PURPOSE:

The purpose of this report is to update the board with respect to energy consumption across the Waterloo Region District School Board.

#### **BACKGROUND:**

The Green Energy Act (Ontario Regulation 397/11, or O.Reg. 397/11), formerly the Green Energy and Green Economy Act, came into effect in 2009 in Ontario and repealed the Energy Conservation Leadership Act and the Energy Efficiency Act.

In 2008, the Ministry launched an Energy Management and Conservation Initiative and appointed an energy conservation officer from the education sector to provide the Ministry with advice, provide boards with technical support, and help to implement and manage specific energy initiatives. In 2009, the Ministry launched a project referred to as the Utility Consumption Database (UCD). The UCD will report on utility consumption and greenhouse gas emissions for more than 5,000 schools and administrative buildings across 72 boards when complete.

O.Reg. 397/11 outlines reporting requirements to be complete by July 1, 2013. The completion of the UCD will achieve the board's reporting requirements as required for Phase One of O.Reg. 397/11. The board is required to make this information available publicly, either through a report or on the board web-site, for example. At some point in the future, the Ministry of Energy will make this data available publicly for applicable sectors.

In school calendar years 2009/2010, 2010/2011 and 2011/2012, Business Services provided energy updates to the board through the Energy Efficient School Funding (EESF) annual capital report. EESF funding was targeted for capital investment into schools that were below the average in terms of energy performance. The program for EESF was discontinued by the Ministry at the end of school year 2011/2012. As such, no capital funding is being provided targeted solely at reducing energy consumption, although this is a founding principal for expenditures of capital from School Renewal (SR), School Condition Improvement (SCI) or new capital investment as Business Services continue to deliver capital projects across the region.

#### **STATUS**

### **Energy Use Intensity and Consumption**

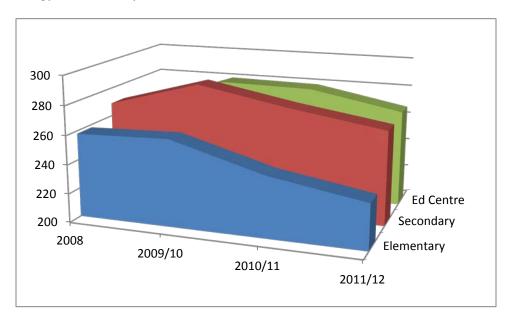
Energy Use Intensity (EUI) measured in equivalent kilowatt hours per square metre (ekWh/m2) is the base unit for comparison purposes. This metric is developed by first weather normalizing gas heating units, often reported as cubic metres of gas or gigajoules. Cubic metres of gas or gigajoules are then converted to equivalent kilowatt hours (ekWh). Total energy consumption is calculated by adding ekWh of gas use to electrical consumption, already reported in kWh.

Determining intensity involves accounting for square footage of all facilities in our inventory. This produces the EUI measured in ekWh/m2.

Previous reports used a baseline of 2008 (January through December calendar year) as a benchmark. It is important to note that subsequent data is presented on a school calendar year basis.

EUI is presented in Figure 1 as follows.

Figure 1 – Energy Use Intensity (ekWh/m2) versus Year



When considering elementary and secondary schools on a combined basis, the board has experienced a 9.6% reduction in EUI when comparing 2011/12 to 2008 average intensity.

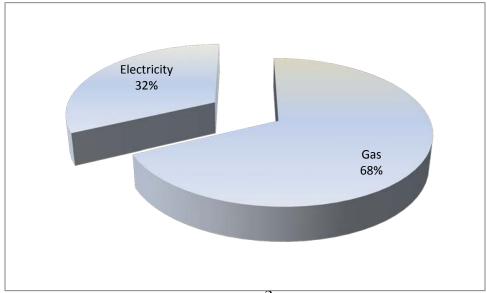
Detailed EUI for each school is presented in Appendix A for elementary and Appendix B for secondary schools and the Education Centre.

It is important to understand fuel sources within our Board. Efforts have been made to remove the reliance on heating oil as a fuel source as this contributes to greater greenhouse gas (GHG) production and is generally more costly. As such, no Waterloo Region District School Board schools currently rely on heating oil as a fuel source.

Consumption by commodity is an important factor that drives expenditures. Gas is at a comparatively low cost to electricity. As such, a greater reliance on gas as a resource is currently beneficial for our operational budget.

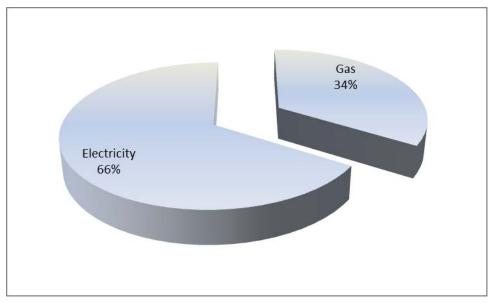
Energy consumption by commodity is presented in Figure 2 for 2011/12.

Figure 2 – Energy Consumption by Commodity (2011/12)



Energy expenditures by commodity are presented in Figure 3 for 2011/12.

Figure 3 – Expenditures by Commodity (2011/12)



On average for 2011/12, gas cost approximately 2.9 cents per ekwh and electricity cost approximately 12.1 cents per ekwh with an average for both estimated at 5.79 cents.

Energy intensity is driven by consumption. Consumption is an aspect over which the board and its stakeholders have partial control. Factors that are controllable may include:

- Behaviours
- Waste minimization
- Use of efficient technologies
- Automation and control technologies (Building Automation Systems or BAS)
- Building envelope improvements
- Designated periods of set-back and/or shut down

Consumption is also driven by factors beyond stakeholder control and can include factors such as:

- Weather (colder winter drives heating demand)
- Hours of operation (extended use for Ministry initiatives such as Community Use)
- Growth of region (new schools and additional portables)
- Expansion of facilities and square footage (FDK additions)

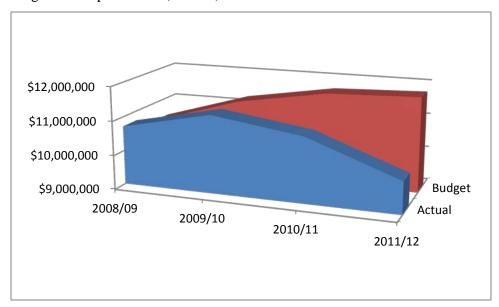
It is important to note that use of renewables (wind and photovoltaic for example) does not impact consumption but it can reduce GHG emissions.

### **Energy Budget and Expenditure**

A four year history of board budgets and expenditures for electricity and gas are presented in Appendix C. The Waterloo Region District School Board utility budget for 2011/12 was \$11.8M and the approved budget for 2012/13 is \$11.4M.

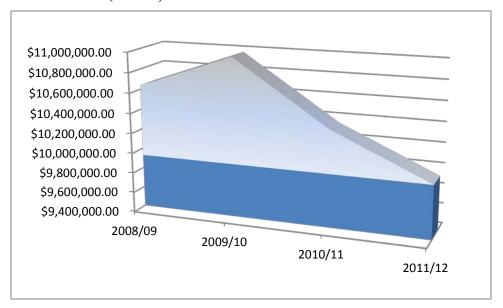
It is important to note when reviewing this information that budget and actual expenses cannot be compared directly year over year as a metric for operational efficiencies. Consumption is weather dependent. Costs are market dependent. Market pricing is something the board has very limited control over and market pricing can fluctuate greatly depending on demand and time of use. Business Services staff employs a purchasing strategy working through a consortium. This minimizes the board's exposure to spot market pricing and was instrumental in generating the savings experienced in 2011/12. Figure 4 presents the board's budget versus expenditures since 2008.

Figure 4 – Budget and Expenditures (Dollars) versus Year



One can estimate cost avoidance by holding energy rates constant at 2011/12 average cost of 5.79 cents per ekWh/m2 and maintaining a fixed inventory of area of schools while applying EUI factors that have reduced over time. Based on this, the area beneath the curve and above the fixed line on Figure 5 represents more than \$2.2M in cost avoidance due to EUI reductions since 2008.

Figure 5 – Cost Avoidance (Dollars) Versus Year



Regardless of our best efforts to reduce consumption by driving down EUI, energy costs are likely to rise in the future.

### **Operations**

Operationally, the greatest opportunity that exists for our board to reduce energy consumption is to reduce waste. This means not only shutting it off, but perhaps a different mindset of not turning it on. This involves changing behavioural patterns of all stakeholders including staff and students and the public. We have employed strategies of generating awareness that are focused on turning it off. We need to further focus on not turning it on.

As we construct new or renew older facilities, Business Services staff search for new technologies to implement. More detailed presentations on some topics listed have been provided over the last number of

years to Committee of the Whole, and are listed as a reference. Some of these technologies and sample paybacks are provided for information:

- Energy recovery ventilators 1 to 2 years
- Variable speed drives 2 to 4 years
- Occupancy sensors 2 to 4 years
- Lighting retrofits 2 to 5 years
- Demand control ventilation 2 to 5 years
- Building automation systems 3 to 5 years (presented to Committee of the Whole May 2011)
- Daylight harvesting 3 to 5 years
- Recommissioning of building systems 3 to 5 years
- Condensing make-up air rooftops 4 to 6 years
- Boiler conversions from steam to hot water -5 to 8 years
- Energy efficient boilers 6 to 8 years
- Window replacement and upgrades (single to double pane low E) 10 to 15 years
- Roof replacement and upgrades (R10 to R25) 15 to 20 years
- Photovoltaic 18 years at \$0.8/kWh (presented to Committee of the Whole May 2012)

Implementations of these technologies help to reduce consumption. Business Services staff will continue to expand the use such technologies where possible. It should be noted that while technology is a great resource to reduce consumption, our greatest opportunity to leverage reductions is to change behaviours and reduce waste.

Further to the use of technology, implementation of preventative maintenance programs extends the working life of equipment and also helps to reduce energy consumption and therefore use less energy. As such, the implementation of the Computerized Maintenance Management System (CMMS) and development of preventative maintenance programs is a key aspect to reduced consumption within our schools.

It is intended that this report will be shared with the, Elementary Accommodation Committee (EAC), Secondary Accommodation Committee (SAC), and Accommodation Steering Committee (ASC) in an effort to enhance awareness and build a knowledge base and momentum for energy conservation in the schools.

### Renewables

The Waterloo Region District School Board received approximately \$1M for five renewable energy projects from the Ministry in 2010/2011. These projects were completed in late 2011 and have generated more than \$62,000 in revenue over 16 months of operation. Appendix D presents a summary of photovoltaic production and revenues.

It is important to recognize that despite generating significant revenue, the payback on the \$1M capital investment under the microfit program at 80 cents per kWh provides an estimated 18 year payback. This time frame would be significantly longer if not subsidized at 80 cents per kWh rate.

### **Incentives and Reinvestment**

In addition to the projects implemented and the saving generated through reduced consumption, the Waterloo Region District School Board has actively sought out incentives programs that generate savings that can be reinvested into schools and help reduce our carbon footprint further.

Since 2009, the board has received more than \$157,000 in incentives from partners that include:

- Union Gas
- Kitchener Hydro
- Reliance Commercial Solutions

In support of school efforts, some of these savings have been reinvested directly to schools for their use in promotion of their EcoSchool status. Appendix E presents the EcoSchool recognition awards for 2010/11 and 2011/12.

### **COMMUNICATIONS:**

The Green Energy Act requires that this information be presented to board and be available publicly on an annual basis. The UCD when available will help to achieve the board's reporting requirements under the Green Energy Act.

### FINANCIAL IMPLICATIONS:

While the utility budget may represent less than two percent of the overall board budget, the active management of the utility portfolio is required to mitigate risk exposure as cost over runs or savings can have a significant impact on the operating budget.

The utility budget will continue to monitored and developed on an annual basis within the Business Services Department in consultation with external agencies as required (consortium, Ministry, OMC Energy Sub-Committee), Executive Council, and brought forward through regular budget deliberations.

#### STRATEGIC PLAN:

The six strategic directions that are used to guide the work of the Board are:

- Engaging students, families, staff and communities
- Fostering wellness and well-being
- Pursuing student achievement and success for all
- Embracing diversity and inclusion
- Championing quality public education
- Promoting forward-thinking.

This report relates to the following strategic directions:

- Engaging students, families, staff and communities
- Championing quality public education
- Promoting forward-thinking.

### **RECOMMENDATION:**

No recommendation. For information only.

# ENERGY UPDATE ANNUAL ENERGY USE INTENSITY - ELEMENTARY SCHOOLS

Fiscal Year (Sep to Aug) or Calendar Year (Jan to Dec) as available

School	2008 EkWh/m2	2009/10 EkWh/m2	2010/11 EkWh/m2	2011/12 EkWh/m2
A R Kaufman P.S.	212	267	244	234
Abraham Erb P.S.	189	166	173	167
Alpine P.S.	287	330	318	334
Avenue Road P.S.	242	400	331	197
Ayr P.S.	238	292	277	268
Baden P.S.	232	176	168	156
Blair O.E.C.	Unavailable	297	267	292
Blair Road P.S.	422	249	224	246
Breslau P.S.	336	393	268	267
Bridgeport P.S.	246	241	245	269
Brigadoon P.S.	199	296	213	181
Cedar Creek P.S.	211	206	182	174
Cedarbrae P.S.	289	245	308	264
Centennial (Camb) P.S.	269	286	254	363
Centennial (Wloo) P.S.	389	264	244	171
Central P.S.	269	294	268	284
Chalmers Street P.S.	265	274	288	316
Clemens Mill P.S.	223	219	206	209
Conestogo P.S.	261	271	252	273
Coronation P.S.	440	378	364	326
Country Hills P.S.	190	224	229	301
Courtland Senior P.S.	246	254	244	219
Crestview P.S.	242	322	299	279
Dickson P.S.	184	183	185	161
Doon P.S.	279	304	281	219
Driftwood Park P.S.	232	199	183	185
Edna Staebler P.S.	Not Open	171	159	150
Elgin Street P.S.	196	226	204	187
Elizabeth Ziegler P.S.	272	278	268	251
Empire P.S.	238	246	239	227
Floradale P.S.	209	191	214	236
Forest Glen P.S.	281	260	240	221
Forest Hill P.S.	316	269	246	248
Franklin P.S.	236	258	233	234
Glencairn P.S.	156	177	182	173
GrandView (Camb) P.S.	230	251	239	143
Grandview (NH) P.S.	197	326	228	233
Hespeler P.S.	206	205	184	166
Highland P.S.	326	281	275	126
Hillcrest P.S.	232	221	209	191
Howard Robertson P.S.	407	343	335	280
J F Carmichael P.S.	217	198	192	183
J.W. Gerth P.S.	Not Open	125	137	120
John Darling P.S.	179	215	170	171
John Mahood P.S.	323	258	228	221

1

# ENERGY UPDATE ANNUAL ENERGY USE INTENSITY - ELEMENTARY SCHOOLS

Fiscal Year (Sep to Aug) or Calendar Year (Jan to Dec) as available

School	2008 EkWh/m2	2009/10 EkWh/m2	2010/11 EkWh/m2	2011/12 EkWh/m2
Keatsway P.S.	250	197	172	154
King Edward P.S.	594	268	261	252
Lackner Woods P.S.	192	213	203	210
Laurelwood P.S.	223	235	216	220
Laurentian P.S.	293	321	303	264
Lester B. Pearson P.S.	217	173	171	173
Lexington P.S.	307	287	291	261
Lincoln Avenue P.S.	289	358	332	330
Lincoln Heights P.S.	298	258	232	233
Linwood P.S.	356	268	252	273
MacGregor Sr P.S.	201	212	204	201
MacKenzie King P.S.	294	319	299	313
Manchester P.S.	281	316	304	286
Margaret Avenue P.S.	229	285	198	236
Mary Johnston P.S.	174	176	176	175
McQuarrie Centre	539	531	561	411
Meadowlane P.S.	225	271	270	255
Millen Woods P.S.	Not Open	Not Open	196	153
N A MacEachern P.S.	326	338	317	250
New Dawn	412	424	403	430
New Dundee P.S.	188	215	205	209
Northlake Woods P.S.	311	234	241	234
Park Manor P.S.	341	313	284	272
Parkway P.S.	289	260	256	280
Pioneer Park P.S.	236	274	248	255
Preston P.S.	180	188	194	191
Prueter P.S.	169	286	277	219
Queen Elizabeth P.S.	220	252	251	277
Queensmount Sr P.S.	400	309	342	324
Riverside P.S.	171	217	175	175
Rockway P.S.	265	311	281	311
Rosemount P.S.	245	299	287	269
Ryerson P.S.	260	264	246	199
Saginaw P.S.	250	281	248	232
Sandhills P.S.	238	251	226	224
Sandowne P.S.	285	206	221	293
Sheppard P.S.	224	277	268	249
Silverheights P.S.	229	209	203	186
Sir Adam Beck P.S.	Not Open	Not Open	124	164
Smithson P.S.	216	259	249	255
Southridge P.S.	284	318	294	288
St Andrew's P.S.	247	191	196	173
St Jacobs P.S.	236	253	250	235
Stanley Park P.S.	299	331	314	299
Stewart Avenue P.S.	270	306	191	170
Suddaby P.S.	149	197	192	192
Sunnyside P.S.	226	243	218	198

# ENERGY UPDATE ANNUAL ENERGY USE INTENSITY - ELEMENTARY SCHOOLS

Fiscal Year (Sep to Aug) or Calendar Year (Jan to Dec) as available

School	2008	2009/10	2010/11	2011/12
	EkWh/m2	EkWh/m2	EkWh/m2	EkWh/m2
Tait Street P.S.	227	243	241	229
Three Bridges P.S.	193	200	187	193
Trillium P.S.	262	342	255	251
W.T. Townshend P.S.	158	161	156	139
Wellesley P.S.	243	261	252	242
Westheights P.S.	309	339	255	232
Westmount P.S.	244	256	248	223
Westvale P.S.	151	145	141	128
William G. Davis P.S.	308	410	331	328
Williamsburg P.S.	159	149	145	149
Wilson Avenue P.S.	225	185	234	223
Winston Churchill P.S.	217	234	216	163
Woodland Park P.S.	177	191	179	167
Wrigley's Corners O.E.C.	Unavailable	251	225	282
Energy Intensity Average (EkWh/m2)	258	260	242	231

# ENERGY UPDATE ANNUAL ENERGY USE INTENSITY - SECONDARY SCHOOLS

Fiscal Year (Sep to Aug) or Calendar Year (Jan to Dec) as available

School	2008 EkWh/m2	2009/10 EkWh/m2	2010/11 EkWh/m2	2011/12 EkWh/m2
Bluevale C.I.	274	291	237	249
Cameron Heights C.I.	385	379	368	357
Eastwood C.I.	211	237	221	213
Elmira District S.S.	278	303	277	258
Forest Heights C.I.	325	328	321	341
Galt C.I.	254	248	258	296
Glenview Park S.S.	275	298	313	284
Grand River C.I.	244	283	264	246
Huron Heights S.S.	252	280	282	264
Jacob Hespeler S.S.	219	281	290	250
Kitchener-Waterloo C. & V.S.	291	269	266	251
Preston H.S.	260	306	267	259
Sir John A. Macdonald S.S.	246	257	242	240
Southwood S.S.	275	225	193	177
Waterloo C.I.	265	278	272	249
Waterloo-Oxford District S.S.	243	322	321	307
Energy Intensity Average (EkWh/m2)	269	287	275	265
<b>Education Centre</b>	258	280	279	267

# ENERGY UPDATE ENERGY BUDGET AND EXPENDITURES

Commodity	2008/09			
	Budget	Actual		
Electricity	\$ 4,616,900	\$ 5,755,988		
Gas	\$ 5,832,400	\$ 4,966,345		
Total	\$ 10,449,300	\$ 10,722,333		
Commodity	2009/10			
·	Budget	Actual		
Electricity	\$ 5,733,000	\$ 6,797,223		
Gas	\$ 5,505,900	\$ 4,480,301		
Total	\$ 11,238,900	\$ 11,277,524		
Commodity	2010/11			
	Budget	Actual		
Electricity	<b>Budget</b> \$ 6,759,525	<b>Actual</b> \$ 6,549,661		
Electricity Gas				
·	\$ 6,759,525	\$ 6,549,661		
Gas	\$ 6,759,525 \$ 4,915,515	\$ 6,549,661 \$ 4,352,896 <b>\$ 10,902,557</b>		
Gas Total	\$ 6,759,525 \$ 4,915,515 <b>\$ 11,675,040</b>	\$ 6,549,661 \$ 4,352,896 <b>\$ 10,902,557</b>		
Gas Total	\$ 6,759,525 \$ 4,915,515 <b>\$ 11,675,040</b>	\$ 6,549,661 \$ 4,352,896 <b>\$ 10,902,557</b>		
Gas  Total  Commodity	\$ 6,759,525 \$ 4,915,515 <b>\$ 11,675,040</b> <b>201</b> 1 <b>Budget</b>	\$ 6,549,661 \$ 4,352,896 <b>\$ 10,902,557</b> 1/12 Actual		

## ENERGY UPDATE PHOTOVOLTAIC GENERATION AND REVENUES (LIFETIME)\*

	kWh Production	Revenue	
Blair Road P.S.	15121	\$	12,127
Forest Glen P.S	15802	\$	12,673
Forest Heights C.I.	13722	\$	11,005
Lincoln Heights P.S.	16143	\$	12,947
Waterloo C.I.	17164	\$	13,766
Total	77952	\$	62,518

### Notes:

## Links to websites are as follows:

Blair Road P.S. <a href="http://www.cachelan.com/green/solarVuLive.php?ac=blairrdps&dr=dakon">http://www.cachelan.com/green/solarVuLive.php?ac=blairrdps&dr=dakon</a>

Forest Glen P.S. <a href="http://www.cachelan.com/green/solarVu.php?ac=forestglenps">http://www.cachelan.com/green/solarVu.php?ac=forestglenps</a>
<a href="http://www.foresthtsc.solarvu.net/green/solarVu.php?ac=foresthtsc">http://www.foresthtsc.solarvu.net/green/solarVu.php?ac=foresthtsc</a>

Lincoln Heights P.S. <a href="http://lincolnhgtsps.solarvu.net/green/solarVuLive.php?ac=lincolnhgtsps&dr=dakon">http://lincolnhgtsps.solarvu.net/green/solarVuLive.php?ac=lincolnhgtsps&dr=dakon</a>

Waterloo C.I. http://www.waterlooci.solarvu.net/green/solarVu.php?ac=waterlooci

<sup>\*</sup> Based on energy produced between November and December 2011 through May 1, 2012. Estimates 18 year payback under microfit program, significantly longer if not subsidized.

## ENERGY UPDATE ECOSCHOOLS RECOGNITION AWARDS

## 2011/12 Top 5 EcoSchools

School Selected Recognition Award

Highland P.S. Energy Star LCD Monitor

New Dundee P.S. School Grounds Greening (Trees and Plantings)

Forest Hill P.S.

Waterloo C.I.

Centennial P.S. (C)

Bottle Water Hydration Station
Bottle Water Hydration Station
Lighting Occupnacy Sensors

## 2010/11 Top 5 EcoSchools

School Selected Recognition Award

Glencairn P.S. Schools Grounds Greening (Trees and Plantings)

Keatsway P.S. Bottle Water Hydration Station

Lester B. Pearson P.S. Schools Grounds Greening (Trees and Plantings)

Southwood S.S. Bicycle Stand

Westvale P.S. Energy Star LCD Monitor